The Federal Accounting Standards Advisory Board

FASAB Update

16th Annual Government Financial Management Conference
August 8, 2006

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Disclaimer

Views expressed are those of the speaker. The Board expresses its views in official publications.

Recent Activity – Standards

Completed in FY 2005:

- Inter-entity costing (FY 2009)
- Stewardship Land and Heritage Assets (FY 2009)
- Earmarked Funds (FY 2006)

Proposed in FY 2006:

- Fiduciary Activities (FY 2009)

Recent Activity – Exposure Drafts

- Exposure Drafts released in FY 2006:
 - Elements of Accrual-Basis Financial Statements
 - CFR Disclosures
 - Technical Bulletin on Asbestos-Related
 Cleanup Costs

Recent Activity – Invitation to Comment

- Invitation to Comment in FY 2006:
 - Technical Agenda
 - Accelerating the Conceptual Framework
 - Source of GAAP FASAB or FASB for Government Corporations and Legacy Entities
 - The Federal Entity
 - Leases

Recent Activity – "Draft" Exposure Drafts

- Exposure Drafts currently in progress:
 - Social Insurance
 - Natural Resources (Oil and Gas)
 - Inventory

Inter-entity Costs (SFFAS 30)

- Objective: full cost of programs
 - Requires full costing for goods and services transferred between federal agencies by FY 2009.
- Challenges: Identifying material costs and "broad and general support"
- Changes reflected in OMB Circular A-136
- AAPC task force

Stewardship Land and Heritage Assets (SFFAS 29)

- Objective: Fair presentation of assets not recognized on the balance sheet
 - Requires disclosure of non-financial information
 - Phased implementation through FY 2009
- Challenges: Level of aggregation of non-financial information
- Changes reflected in OMB Circular A-136
- AAPC Task Force

Earmarked Funds (SFFAS 27)

- Objective: Fair presentation of restricted use revenues and their impact on the government's finances.
 - Display must include separate identification of earmarked results of operations and net position.
 - Effective in FY 2006
- Challenges: Added complexity to the statements.
- Changes reflected in OMB Circular A-136

Status of Major Projects

- Conceptual Framework
 - Objectives
 - Elements
 - Statements and Notes
- Social Insurance
- Other Liabilities
- Natural Resources
- Fiduciary Activities

Conceptual Framework Phases

- Objectives and qualitative characteristics
- Elements and Recognition Criteria
- Financial Reporting Model and Sustainability Reporting
- Measurement Attributes
- Entity

Status of Active CF Phases – Phase One

Reporting Objectives

- Completing a review of the FASAB's role and its environment.
- Reviewing each of the four existing objectives.
- Preparing white paper on FASAB's role

Status of Active CF Phases – Phases Two and Three

Elements

- Defining five elements of accrual-basis financial statements:
 - Assets, liabilities, net position, revenues and expenses
- Uncertainty and recognition criteria
- Issued exposure draft in June 2006;
 comments were due August 5, 2006
- Statements and Notes

Proposed Asset Definition

- An asset is a resource that embodies economic benefits or services that the federal government can control.
 - Embodies economic benefits or services that can be used in the future.
 - The federal government can control access to economic benefits or services and, therefore, can obtain them and deny or regulate the access of other entities.

Proposed Liability Definition

- A liability is a present obligation of the federal government to provide assets or services to another entity at a determinable date, when a specified event occurs, or on demand.
 - Constitutes a present obligation to provide assets or services to another entity.
 - The federal government and the other entity have an agreement or understanding as to when settlement of the obligation is to occur.

Proposed Net Position Definition

 Net position or its equivalent, net assets, is the arithmetic difference between the total assets and total liabilities recognized in the federal government's or a component entity's balance sheet.

Proposed Revenue Definition

 A revenue is an increase in assets, a decrease in liabilities, or a combination of both from providing goods or services, levying taxes or other impositions, receiving donations, or any other activity (excluding borrowing) performed during the reporting period.

Proposed Expense Definition

 An expense is a decrease in assets, an increase in liabilities, or a combination of both from providing cash or cash equivalents, goods or services, or any other activity (excluding repayments of borrowing) performed during the reporting period.

Proposed Recognition Criteria

- An item meets the definition of an element.
- The item is measurable (quantifiable in monetary terms).

Social Insurance

 A majority of the Board tentatively agrees that an obligation exists prior to due and payable (40 quarters work in covered employment)

Issues:

- Understandability
 - Ability to change law
 - Size and volatility
- Usefulness

Social Insurance

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Other Liabilities

- Evaluating liability standards for all liabilities other than Social Insurance
- Starting with the classification of liabilities
 - One liability definition will be applied
 - Classes are used to group like events and transactions
 - Survey sent to IGs and CFOs; responses requested by August 15, 2006

Natural Resources

- Recognizing oil and gas proved reserves at calculated current value
- Results in information on:
 - Quantity of proved reserves
 - Value of proved reserves
 - Royalty revenue and depletion of reserves
 - Extensive disclosure and RSI

Fiduciary Activities

- Distinguishes fiduciary activities from federal program activities
- Requires note disclosure rather than financial statement recognition
- Issues
 - Entities with different basis of accounting
 - Entities with different fiscal year-end
 - Exclusions
 - Additional disclosures
- Amended MOU to extend review period
- If issued, would be effective in FY 2009.

FASAB On-Line Resources

www.fasab.gov

- All exposure drafts and final pronouncements.
- Electronic mailing list for updates including newsletter and requests for comment.
- Active project pages including briefing materials.

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